



# Columbia River System Operations EIS



**PPC March Member Forum March 4, 2020**



# CRSO EIS



**US Army Corps  
of Engineers®**  
Northwestern Division



**Bonneville**  
POWER ADMINISTRATION



**30+  
entities**

Tribes, Federal  
agencies, and  
state and local  
governments

**6**

**alternatives**



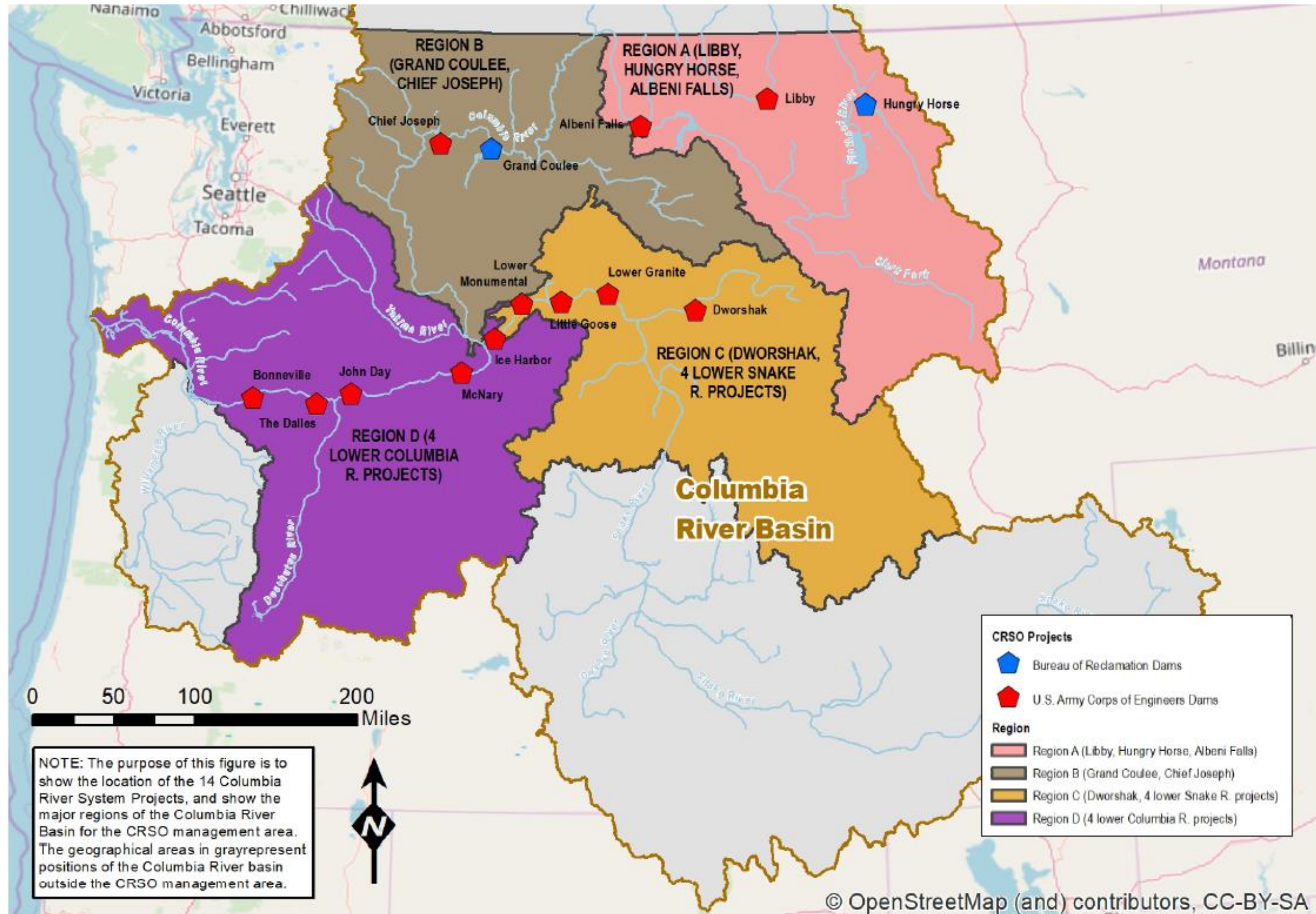


# An approach to river management that balances multiple objectives & perspectives





# 14 CRS Multiple Purpose Dams (projects)







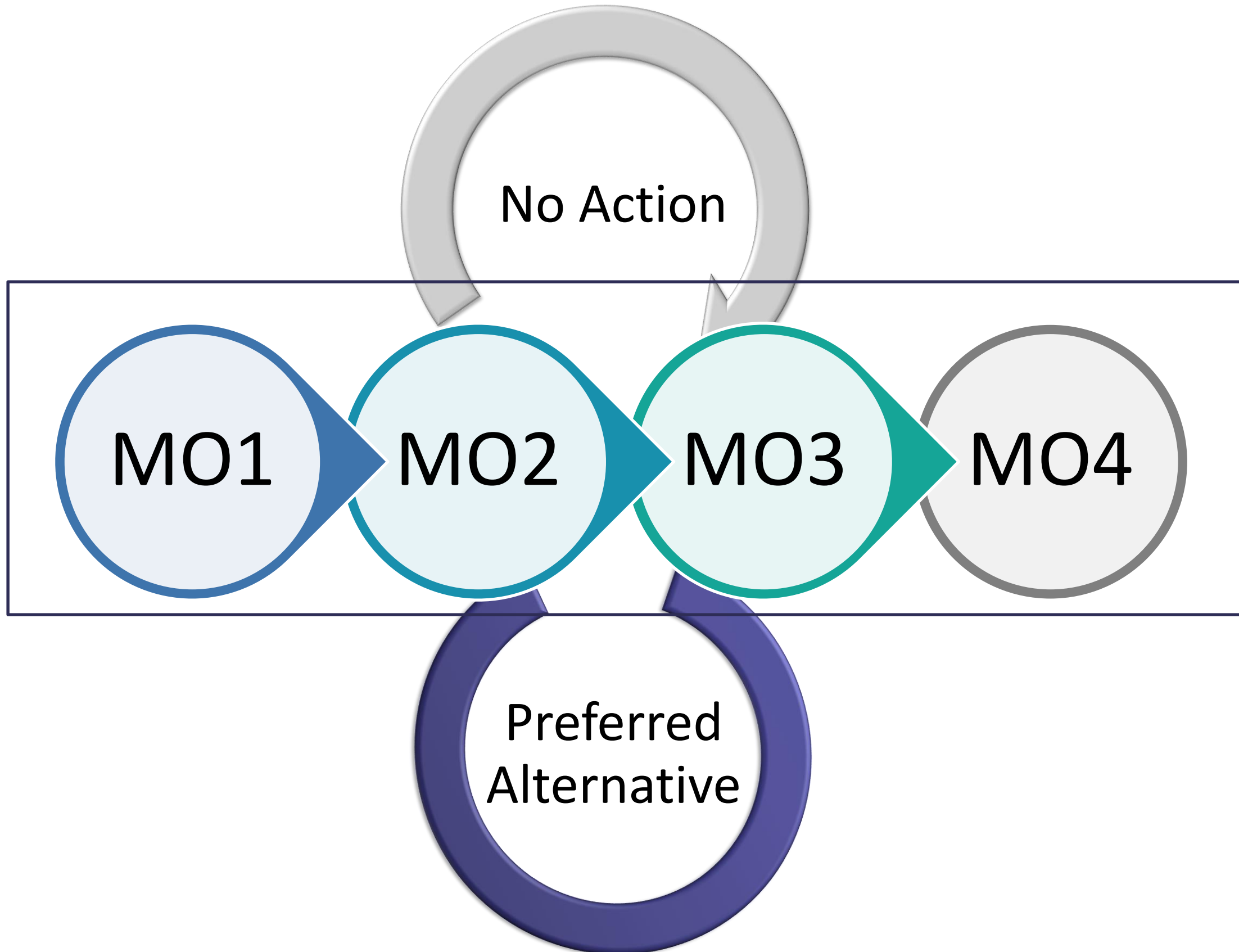
# CRS Operations Objectives

## COLUMBIA RIVER SYSTEM OPERATIONS OBJECTIVES

- Improve ESA-listed anadromous salmonid juvenile fish rearing, passage, and survival within the CRS through actions including but not limited to project configuration, flow management, spill operations, and water quality management. (**Improve Juvenile Salmon**)
- Improve ESA-listed anadromous salmonid adult fish migration within the CRS through actions including but not limited to project configuration, flow management, spill operations, and water quality management. (**Improve Adult Salmon**)
- Improve ESA-listed resident fish survival and spawning success at CRS projects through actions including but not limited to project configuration, flow management, improving connectivity, project operations, and water quality management. (**Improve Resident Fish**)
- Provide an adequate, efficient, economical, and reliable power supply that supports the integrated FCRPS. (**Provide a Reliable and Economic Power Supply**)
- Minimize greenhouse gas (GHG) emissions from power production in the Pacific Northwest by generating carbon-free power through a combination of hydropower and integration of other renewable energy sources. (**Minimize GHG Emissions**)
- Maximize operating flexibility by implementing updated, adaptable water management strategies to be responsive to changing conditions, including hydrology, climate, and the environment. (**Maximize Adaptable Water Management**)
- Meet existing contractual water supply obligations and provide for authorized additional regional water supply. (**Provide Water Supply**)
- Improve conditions for lamprey within the CRS through actions potentially including but not limited to project configurations, flow management, spill operations, and water quality management. (**Improve Lamprey**)



# Range of Alternatives





# Preferred Alternative Structural Measures

- 1) Upgrade Spillway Weirs to Adjustable Weirs when they are due for replacement
- 2) Modify Lower Granite Trap
- 3) Modify Bonneville Ladder Serpentine Weir
- 4) Lamprey Passage Structures
- 5) Turbine Strainer Lamprey Exclusion
- 6) Bypass Screen Modifications for Lamprey
- 7) Lamprey Passage Ladder Modifications
- 8) Improved Fish Passage Turbines at John Day
- 9) No annual installation of fish screens at non-collector projects





# Preferred Alternative Operational Measures (1 of 2)

- 1) Flex Spill to 125% in spring, per the Flex Spill Agreement
- 2) Summer, reduce spill mid-August to surface spill, per the Flex Spill Agreement
- 3) Early transport for fish
- 4) Larger MOP and MIP range (matches 2019 and 2020 operations), end MOP/MIP when summer spill is reduced or ends; John Day larger winter operating range; John Day April/May higher range to disrupt avian predator nesting
- 5) Allow contingency reserves to be carried within juvenile fish passage spill
- 6) Modified draft and refill at Libby (FRM measure)
- 7) Update system FRM calculations at Grand Coulee
- 8) Decrease Grand Coulee draft rate used in planning drawdown (0.8 ft/day)
- 9) Operational constraint for ongoing Grand Coulee maintenance





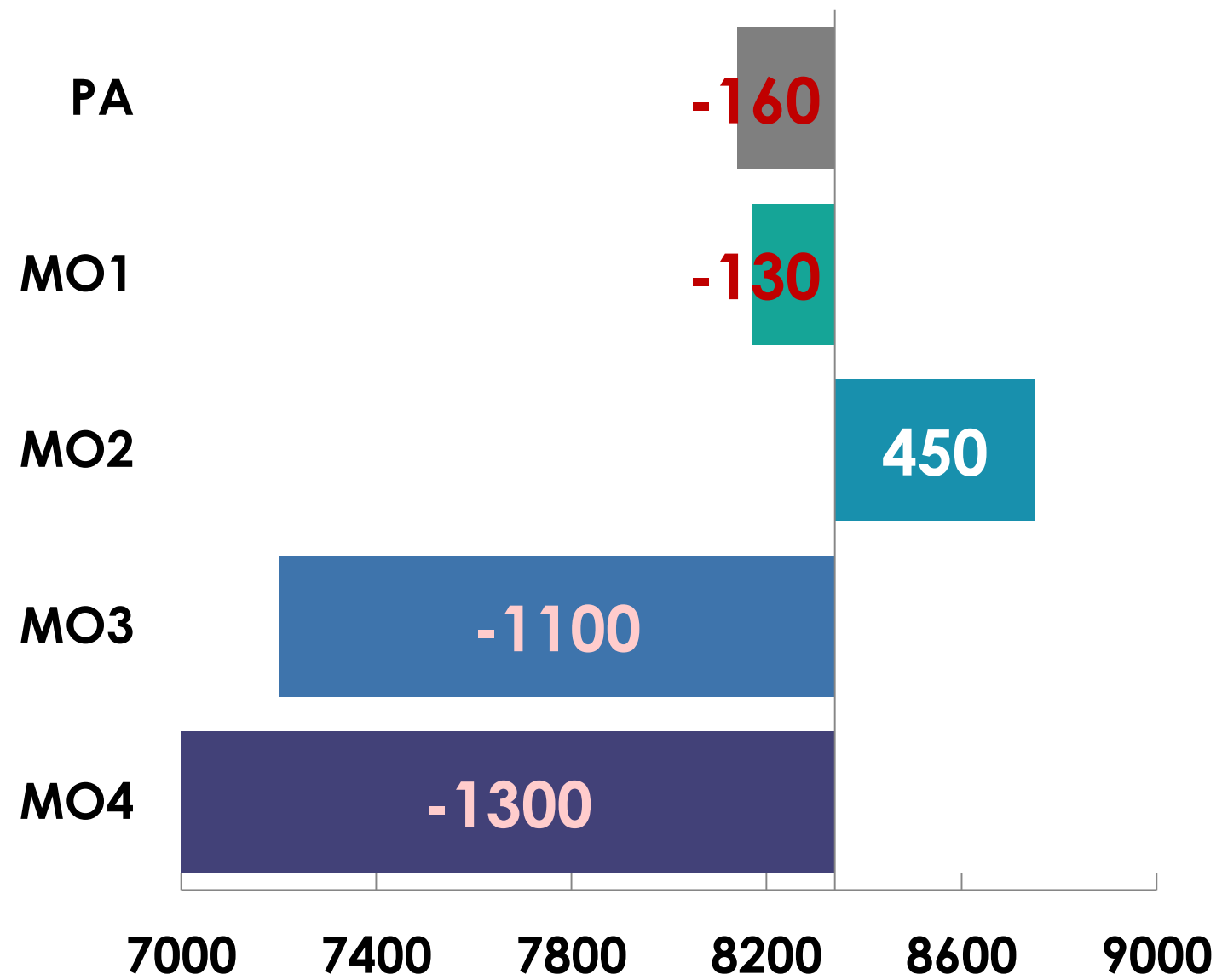
## Preferred Alternative Operational Measures (2 of 2)

- 10) Lake Roosevelt additional water supply (45 kaf/yr)
- 11) Implement Sliding Scale summer draft at Libby and Hungry Horse
- 12) Cease installation of fish screens at non-collector projects—Ice Harbor, McNary, and John Day
- 13) Dworshak uses FCRC or VDL logic to draft slightly deeper for drawdown
- 14) Grand Coulee refills to 1283 by end of October (instead of end of September)
- 15) Zero Generation operations at night Oct 15-Feb 28, daytime mid-Dec to Feb 28
- 16) Operate turbines (LCOL and LSN) within and above 1% efficiency during fish passage season

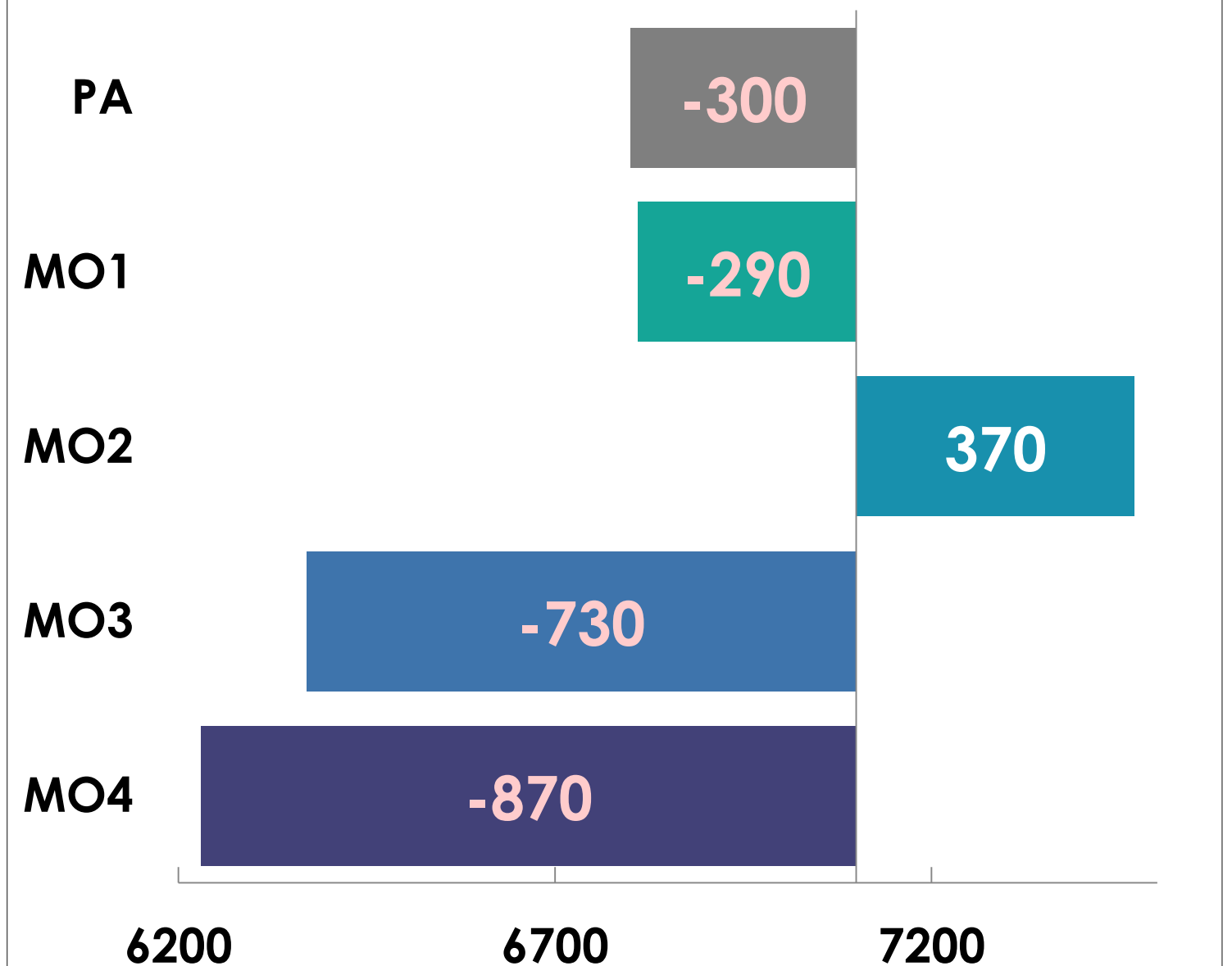


# Generation Impacts

**TOTAL CRS ENERGY SUPPLY (*aMW*)**  
*NAA = 8300*



**"FIRM" SYSTEM ENERGY (*aMW*)**  
*NAA = 7100*

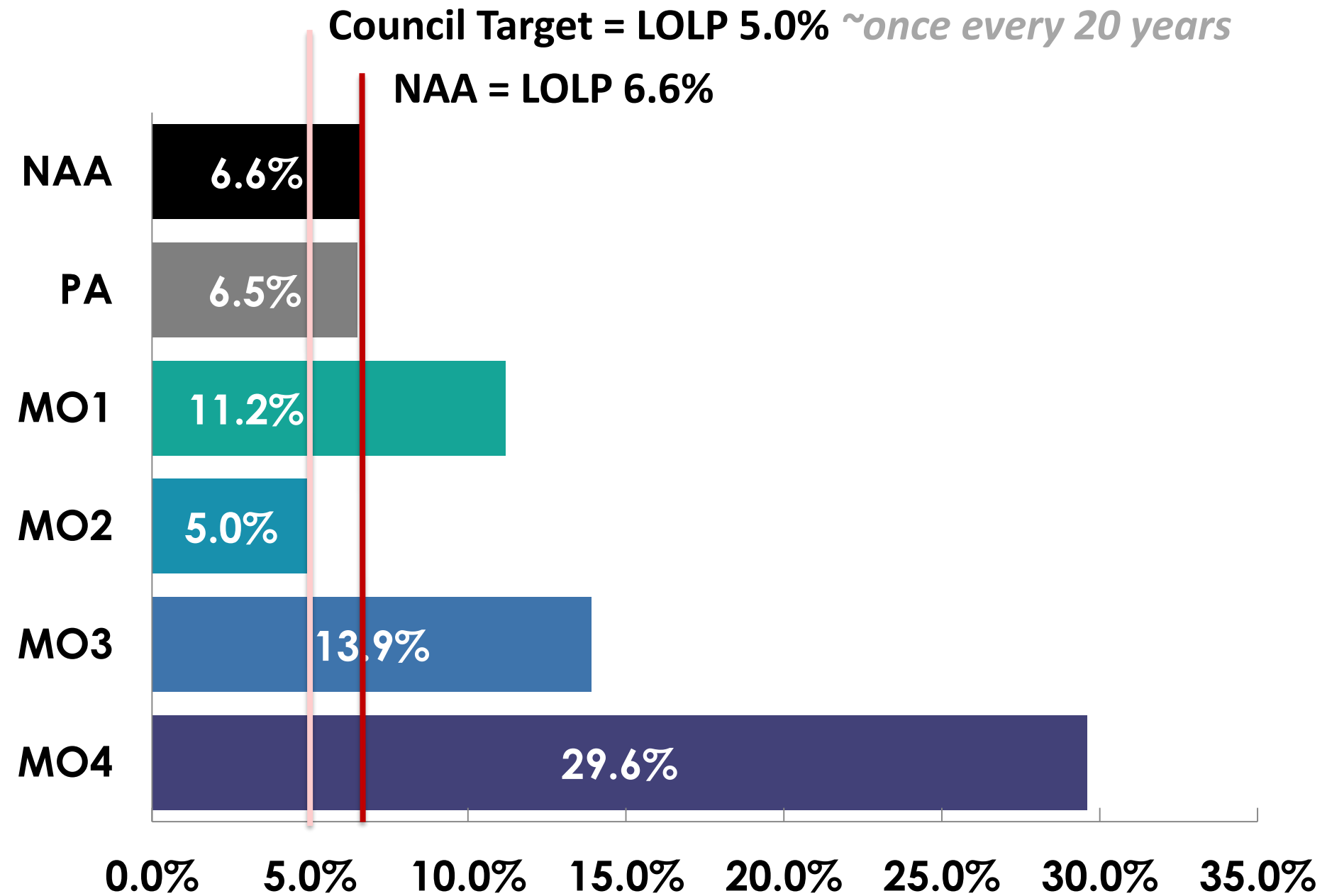






# Power Reliability

Loss of Load Probability (LOLP) = Risk of Power Outages

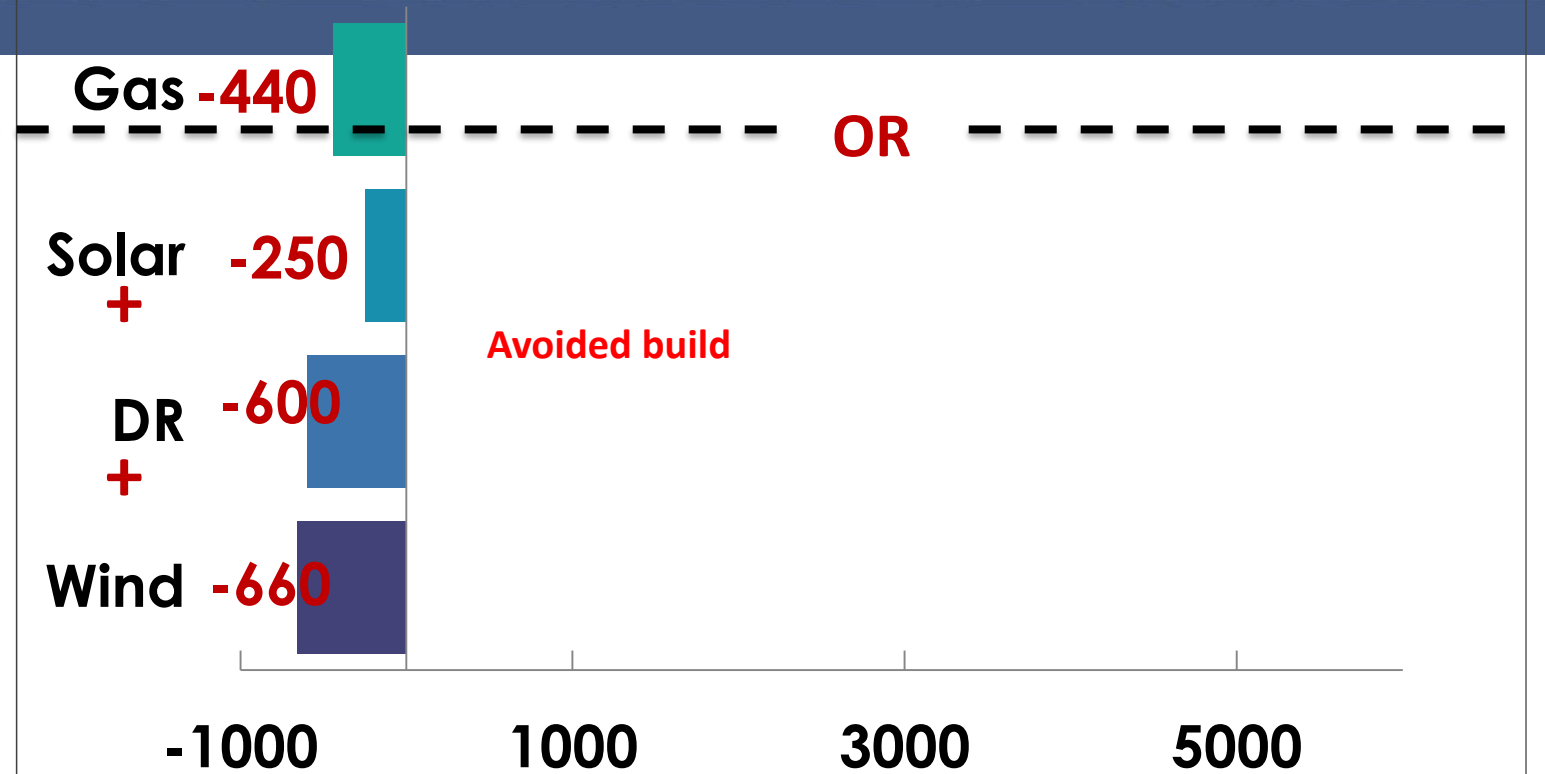
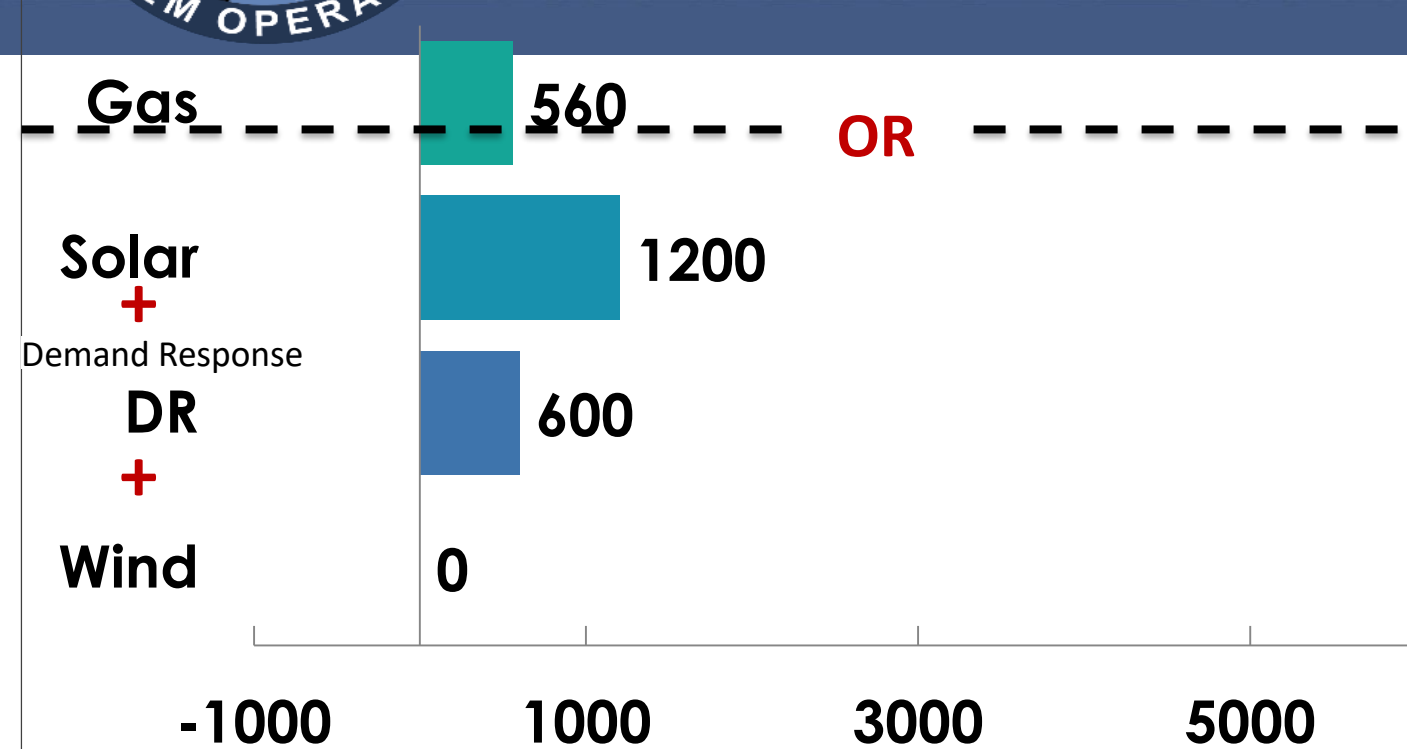




# Replacement Resources

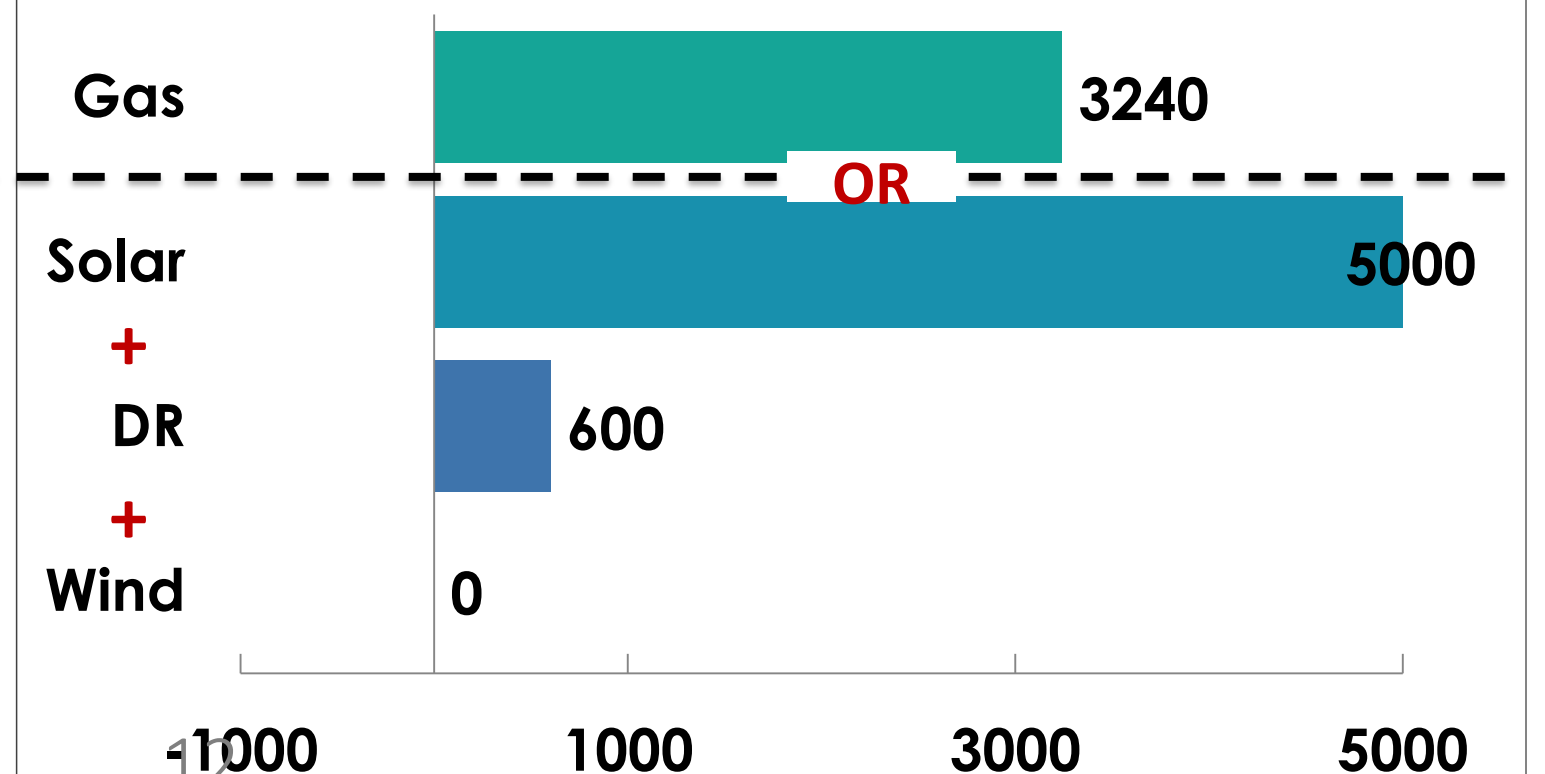
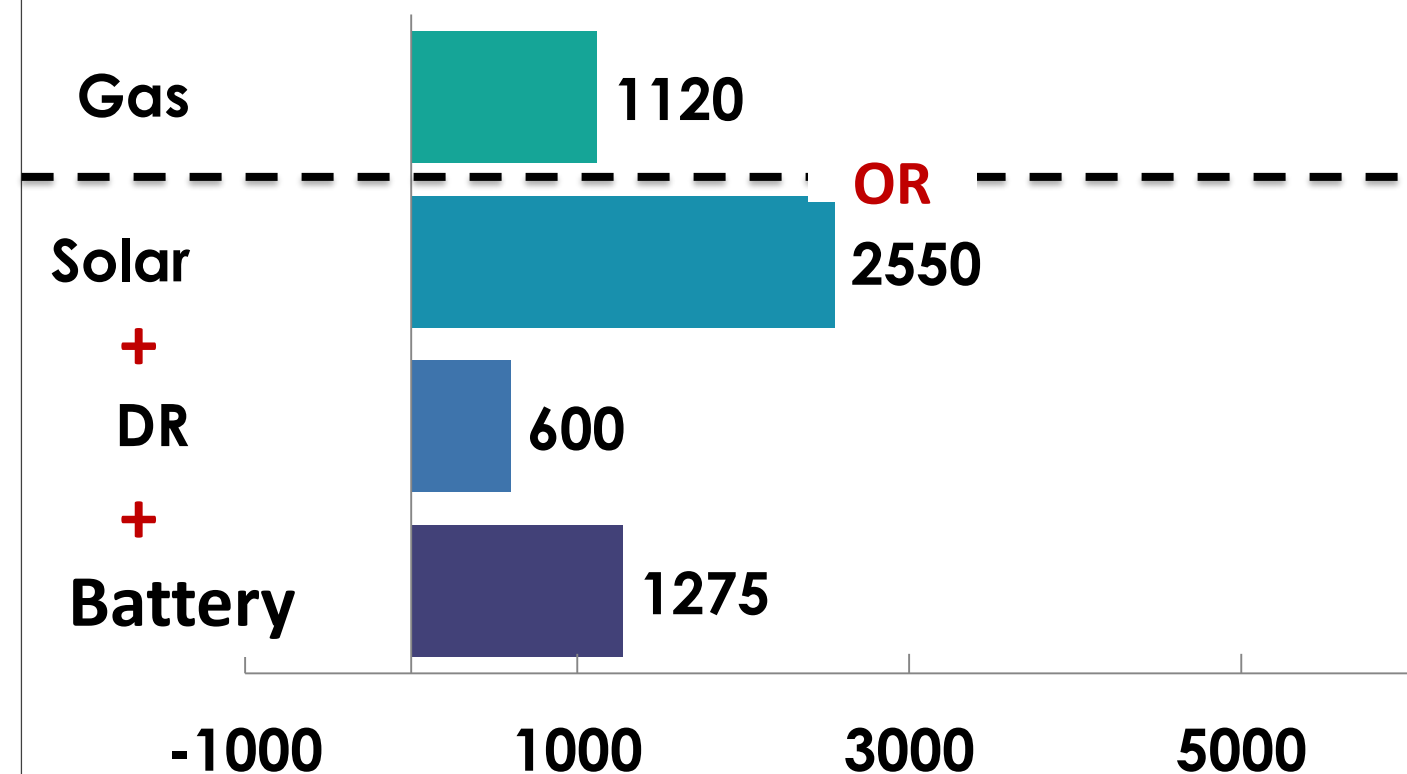
MO1 (MW)

MO2 (MW)



MO3 (MW)

MO4 (MW)

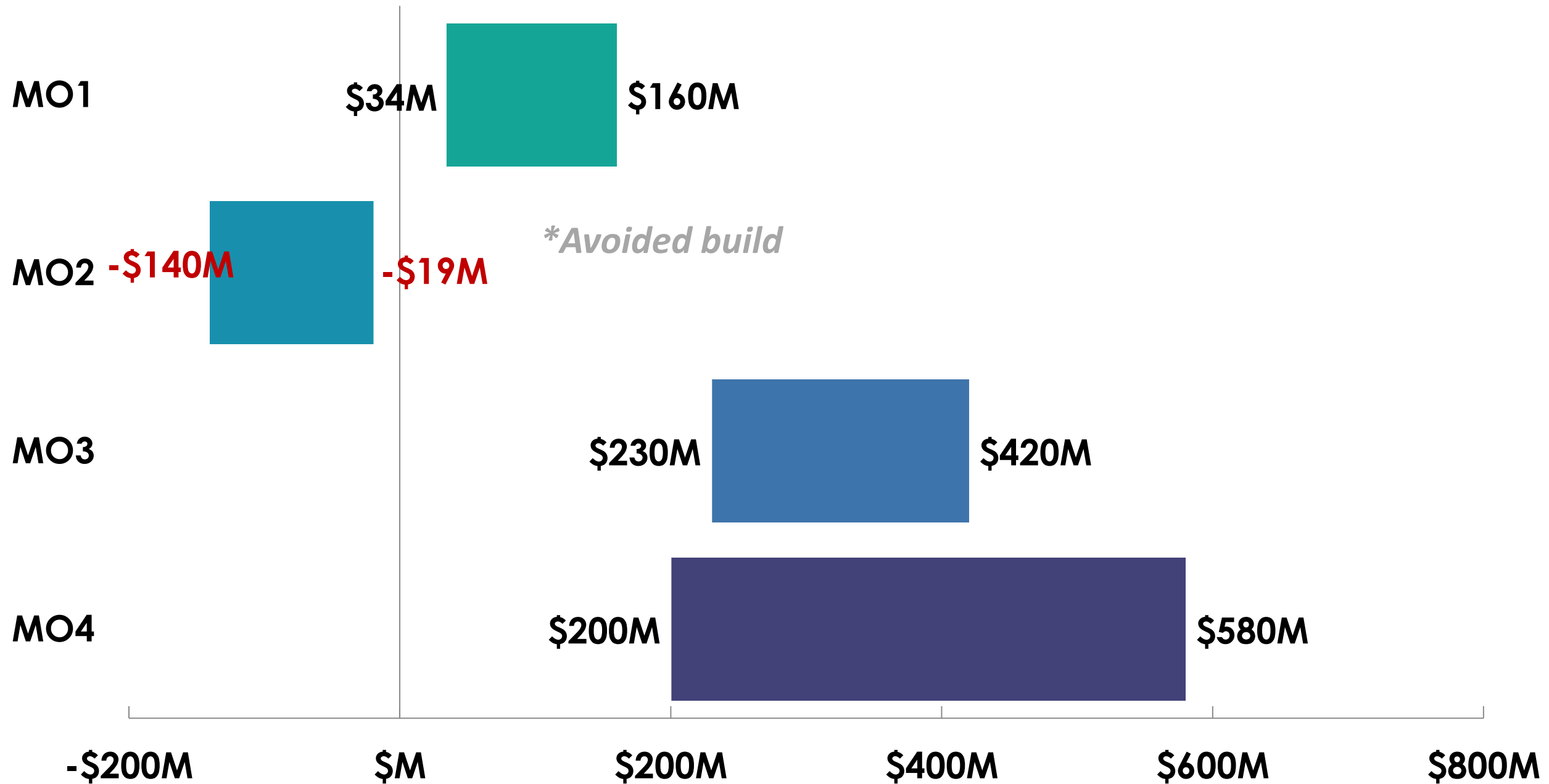






# Power Reliability Impact Costs (Base Case)

**RANGE OF ANNUAL REPLACEMENT COSTS** (*millions/year*)  
*To return LOLP (Risk of Power Outages) to NAA Level*

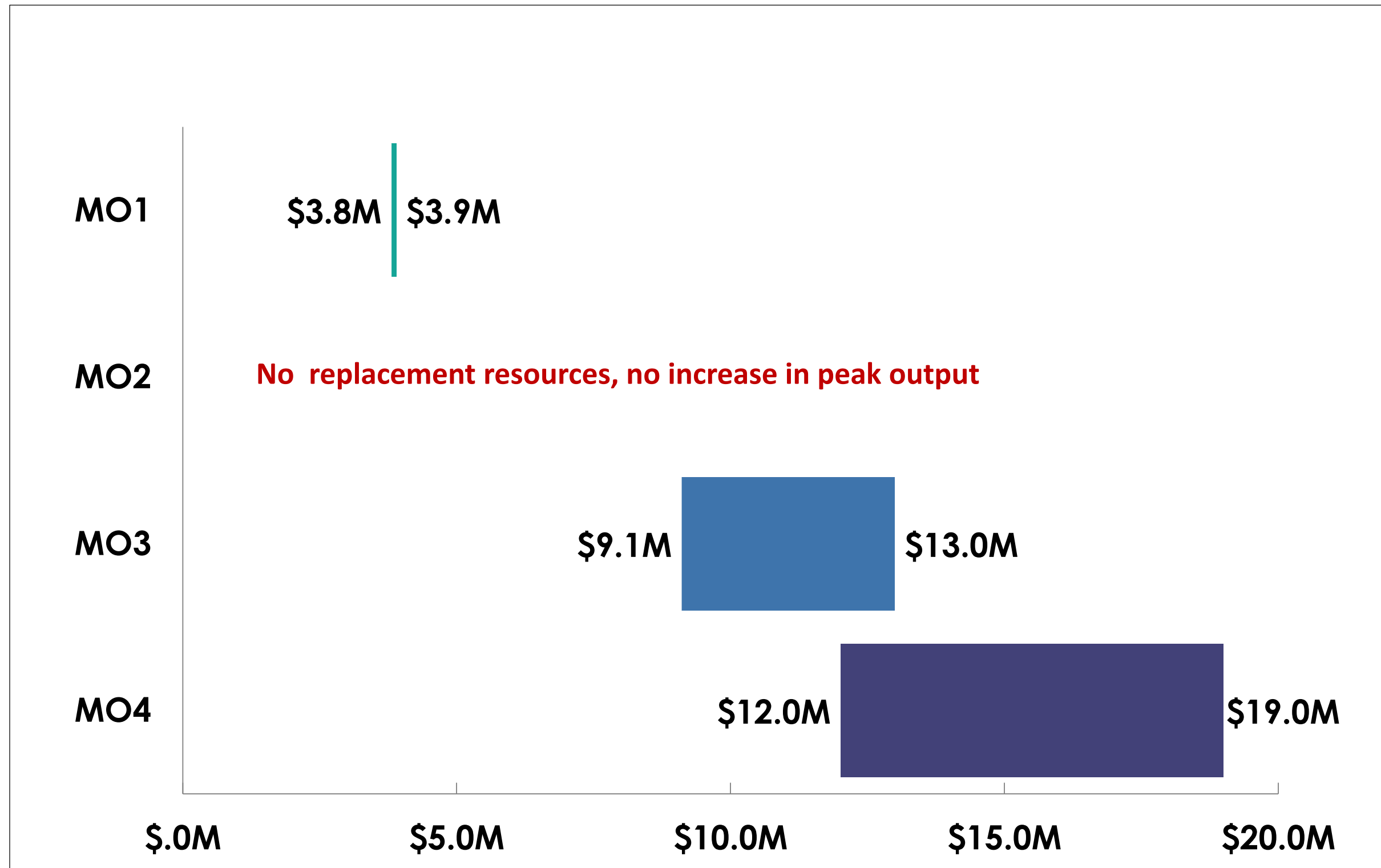


*\*Avoided build*



# BPA Transmission Reliability Impact Costs

Transmission Infrastructure to return to LOLP (Risk of Blackout) at NAA Level  
(\$millions/per year)

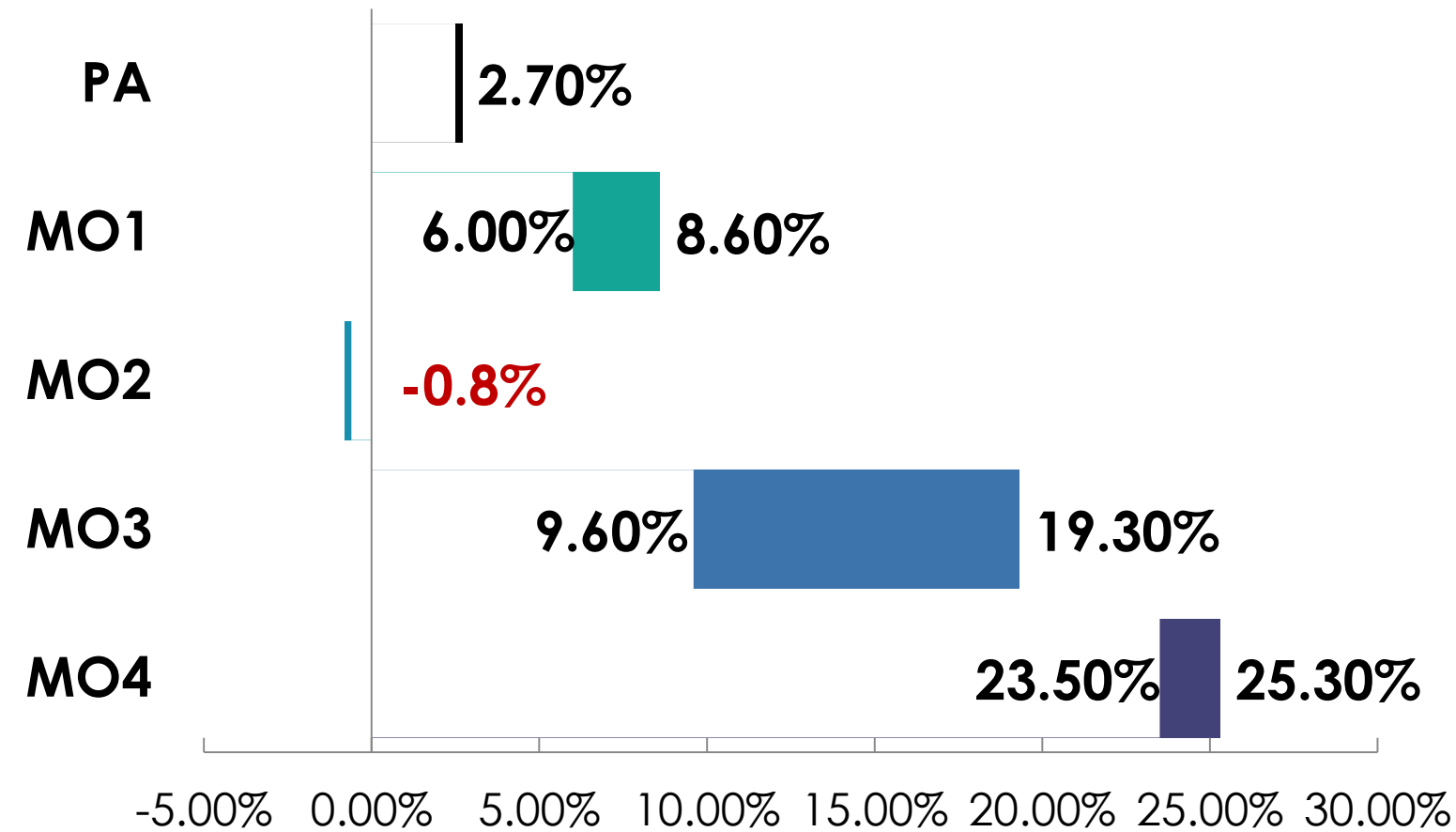




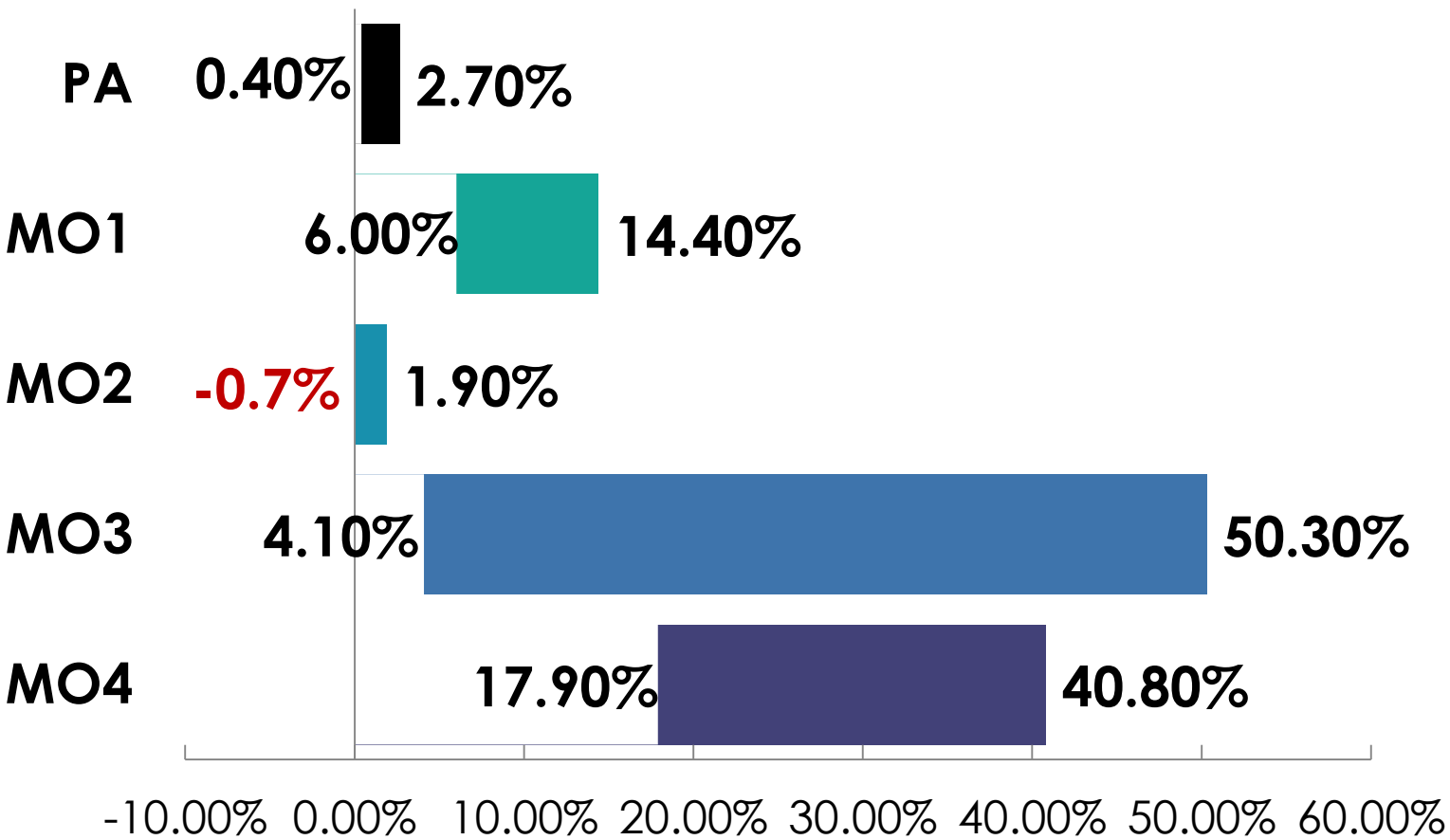


# Bonneville Wholesale Power Rate Pressure

Average BPA Wholesale Power Rate Pressure  
(Base Analysis, Gas or Zero-Carbon)



Potential Range of BPA Wholesale Power Rate  
(including rate sensitivities)



Potential BPA Wholesale Power Rate \$/MWh – **BASE CASE**

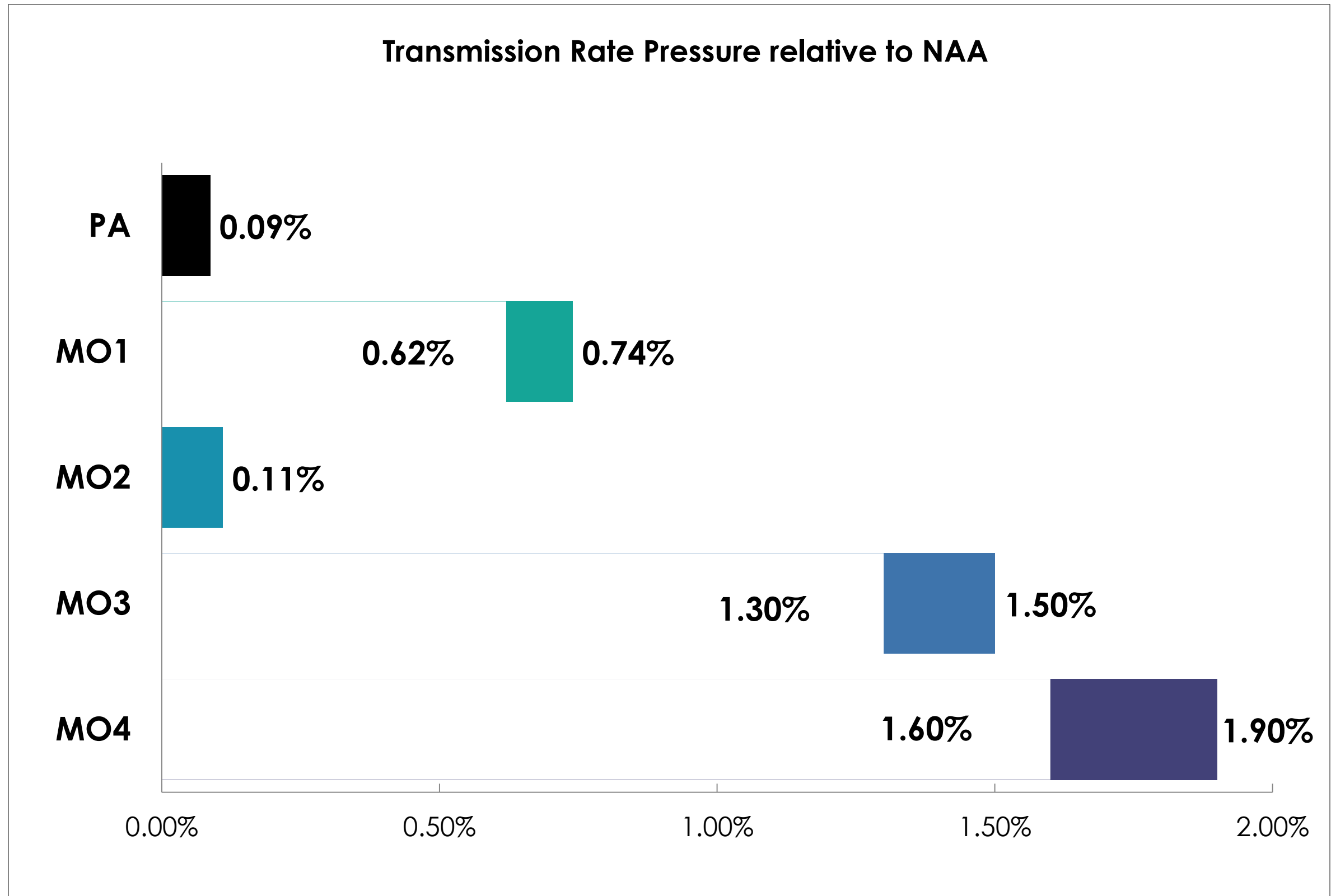
PA	\$34.56
MO1	\$36.64 - \$37.53
MO2	\$34.28
MO3	\$37.88 - \$41.23
MO4	\$42.70 - \$43.32

Potential Range of BPA Wholesale Power Rate - **Rate Sensitivities**

	Least Cost	Zero-Carbon
PA	0.4% to 2.7%	
MO1	6.0% to 6.4%	9.5% to 14.4%
MO2	-0.7% to 1.9%	
MO3	4.1% to 10.7%	13.7% to 50.3%
MO4	17.9% to 25.7%	25.3% to 40.8%



# Annualized Transmission Rate Pressure



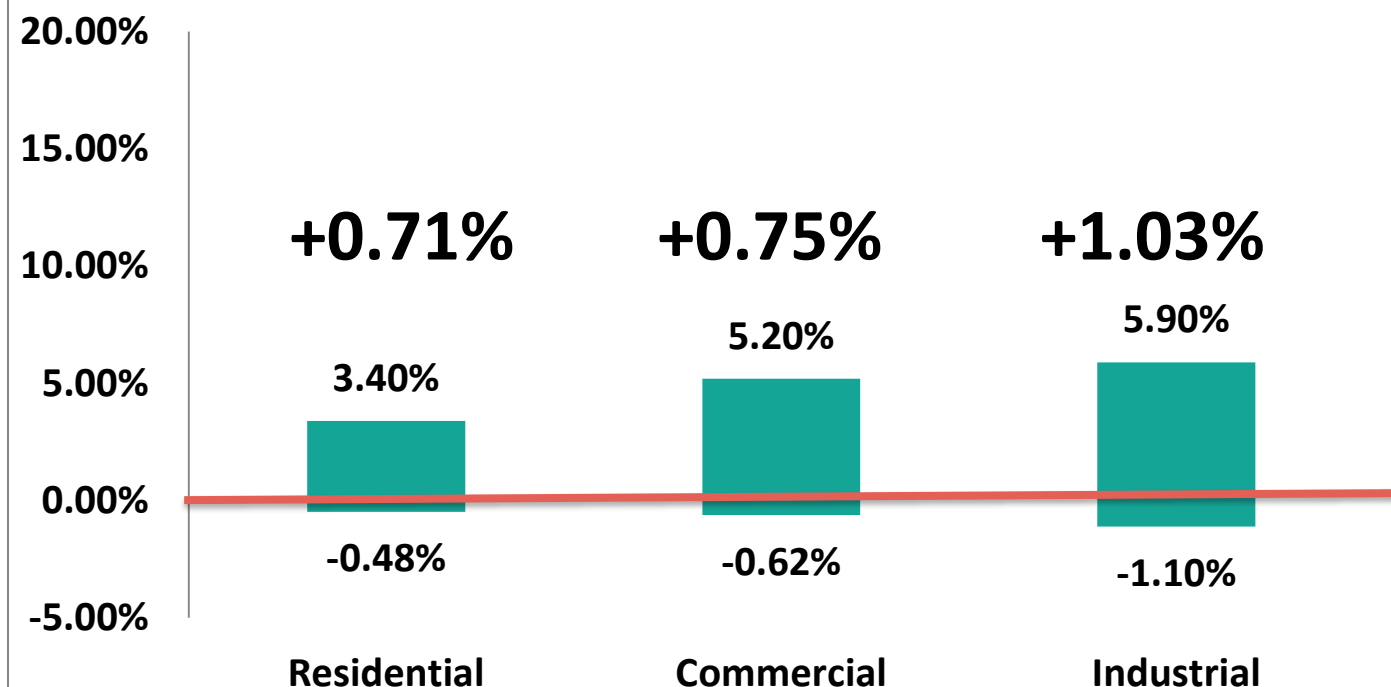




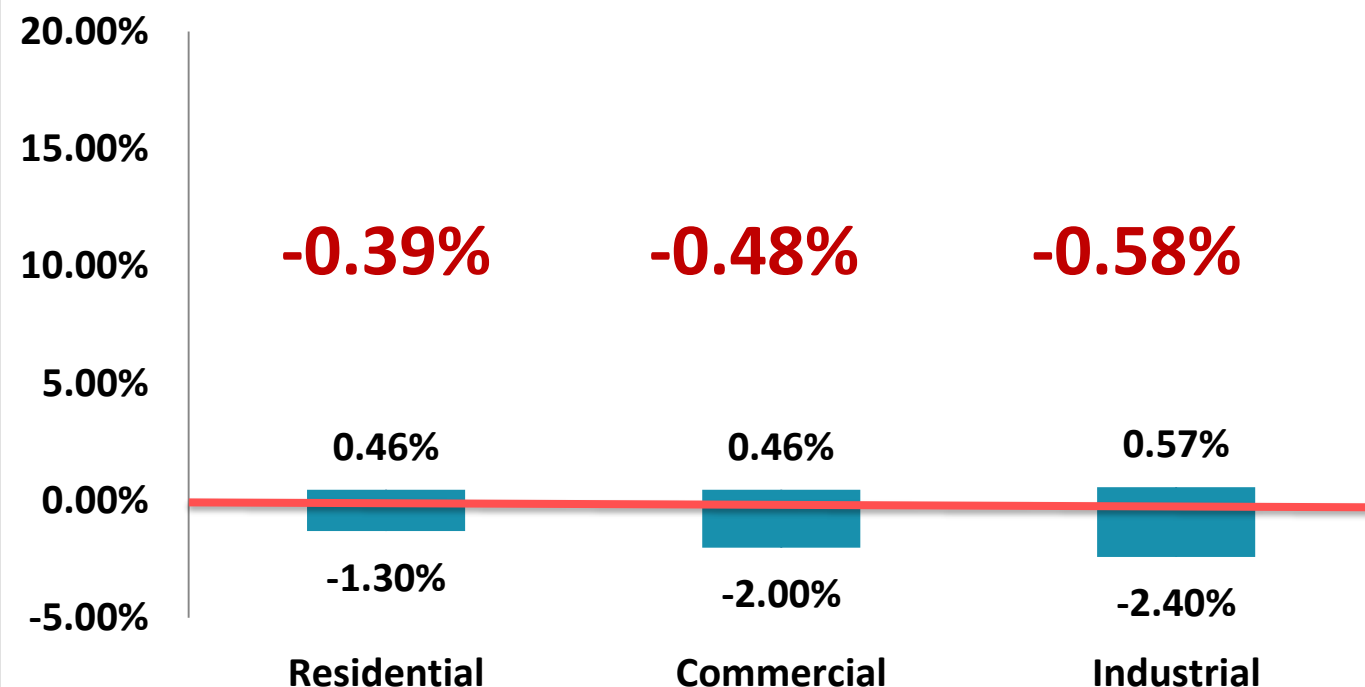
# Retail Rate Effects: Weighted Average & Range

Change relative to NAA (MO1-MO4) for **whole region**,  
with **larger impact** to customers receiving BPA-supplied power

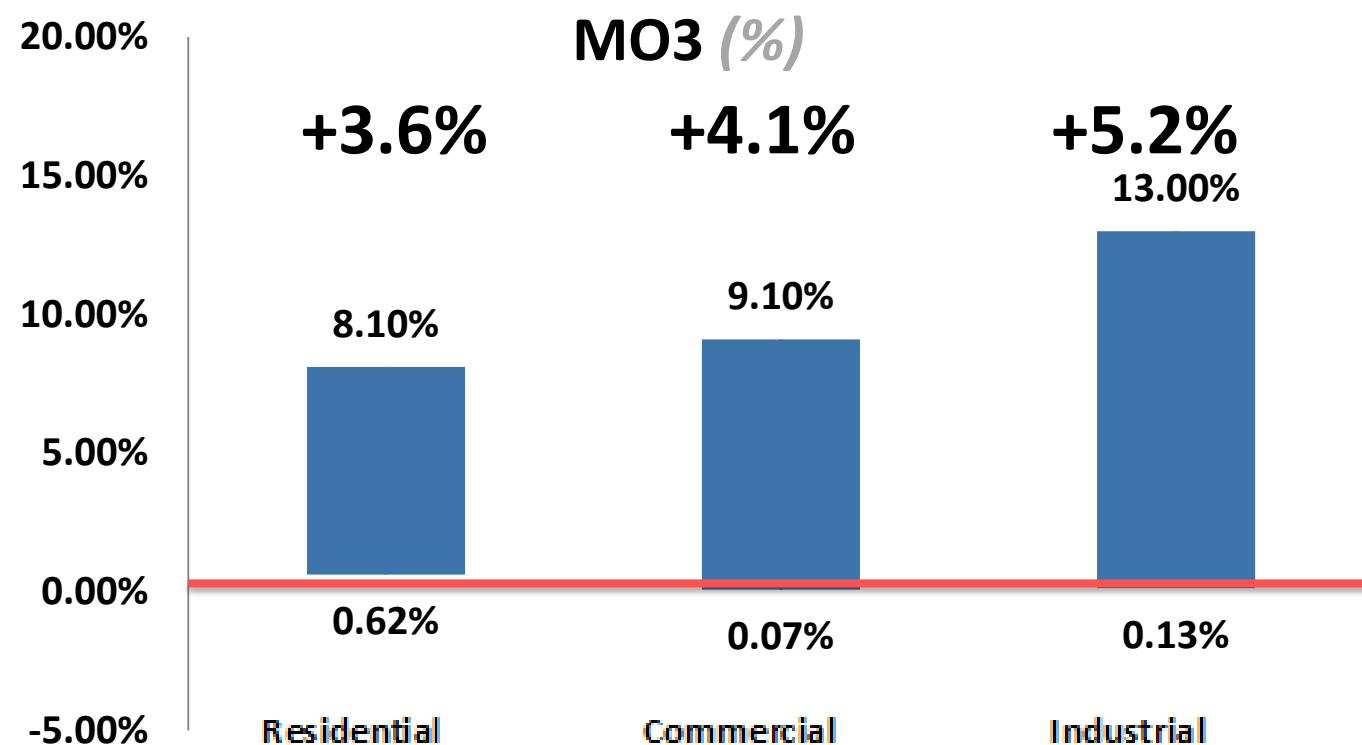
## MO1 (%)



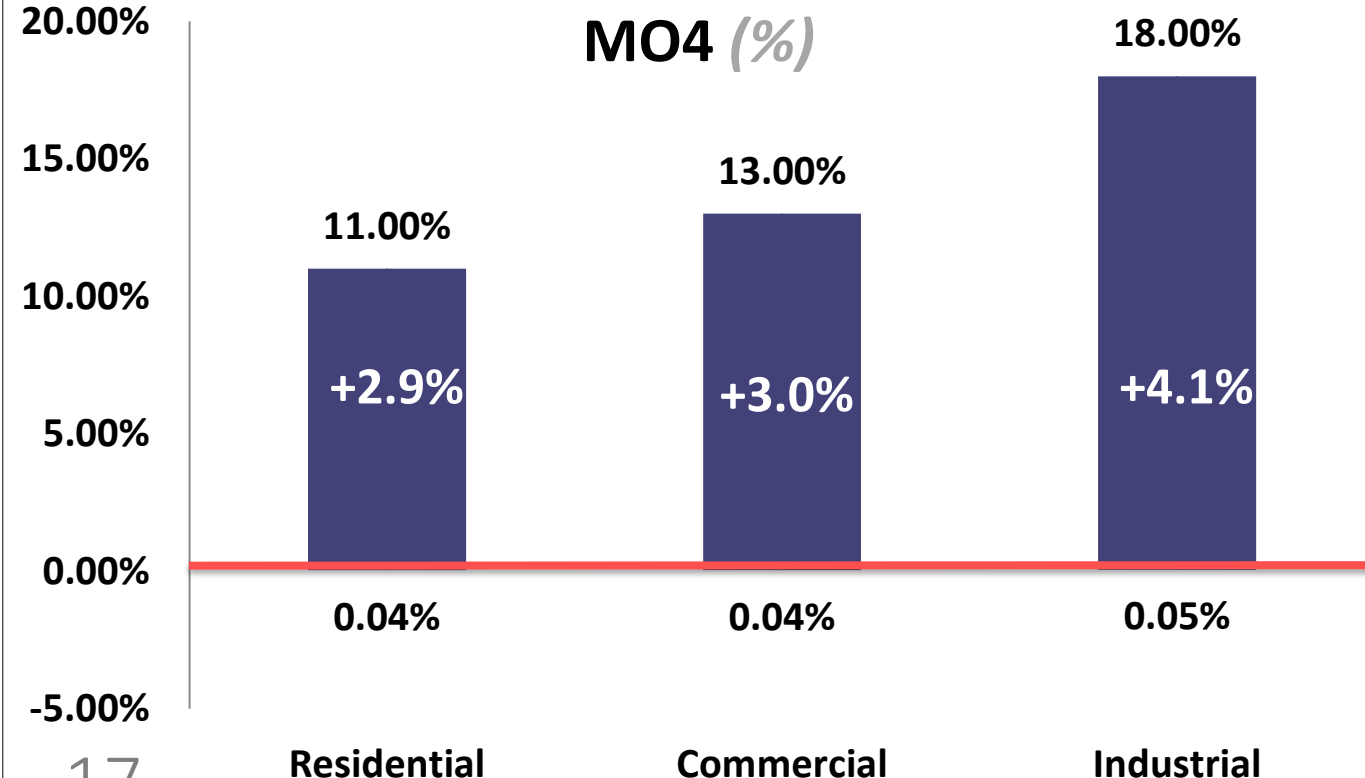
## MO2 (%)



## MO3 (%)



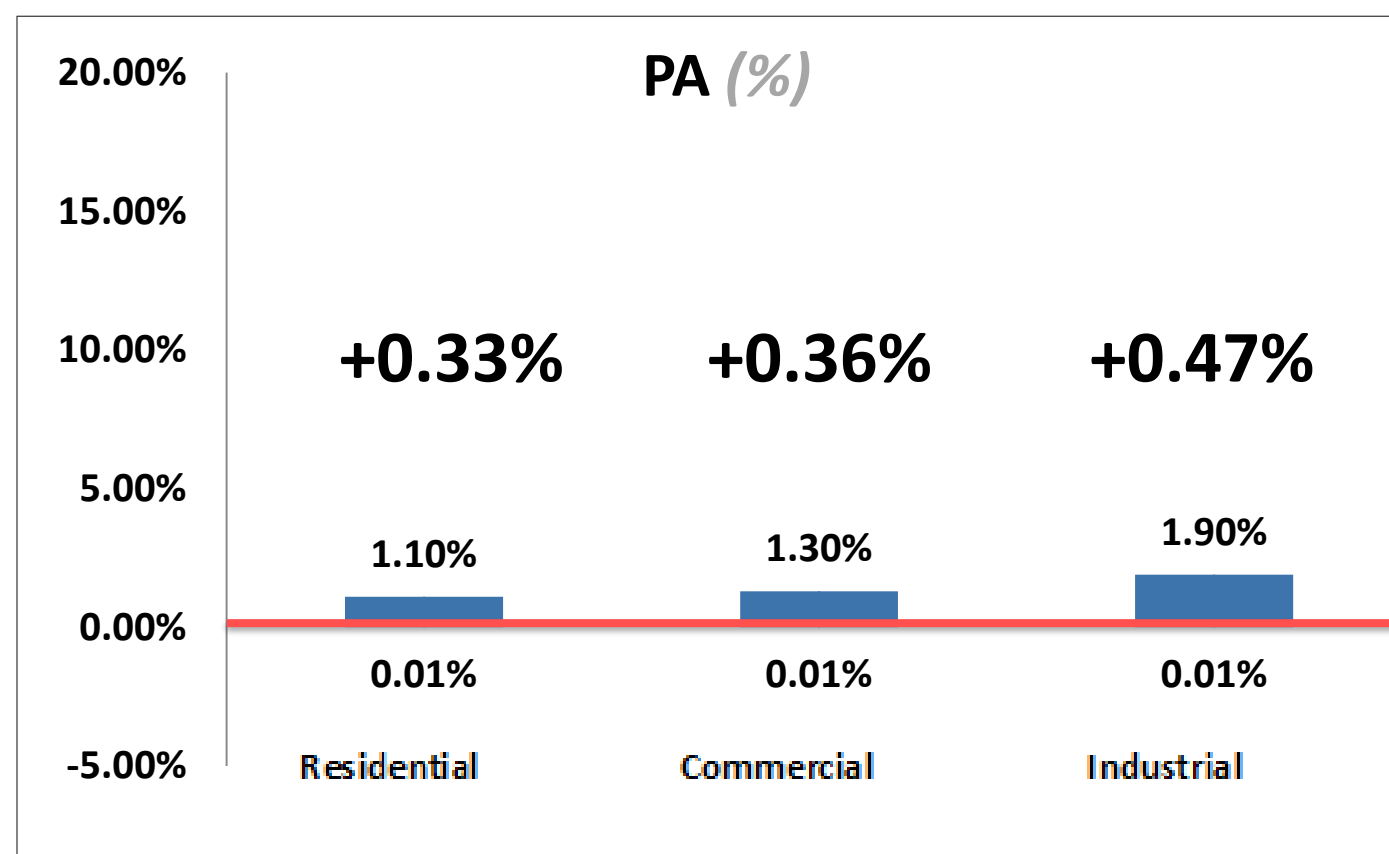
## MO4 (%)





# Retail Rate Effects: Weighted Average & Range

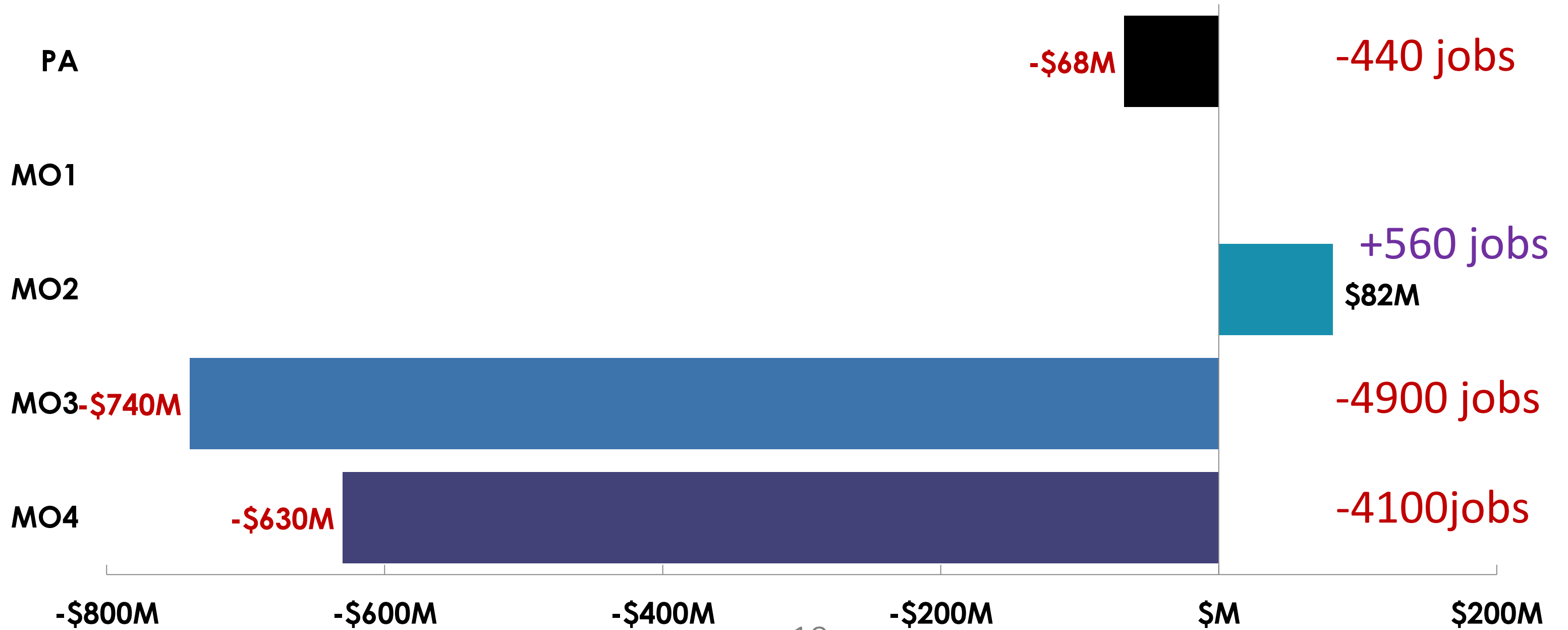
Change relative to NAA (PA) for **whole region**,  
with **larger impact** to customers receiving BPA-supplied power





# Regional Economic Productivity Effects

Change in Outputs (*millions/year*) and Employment

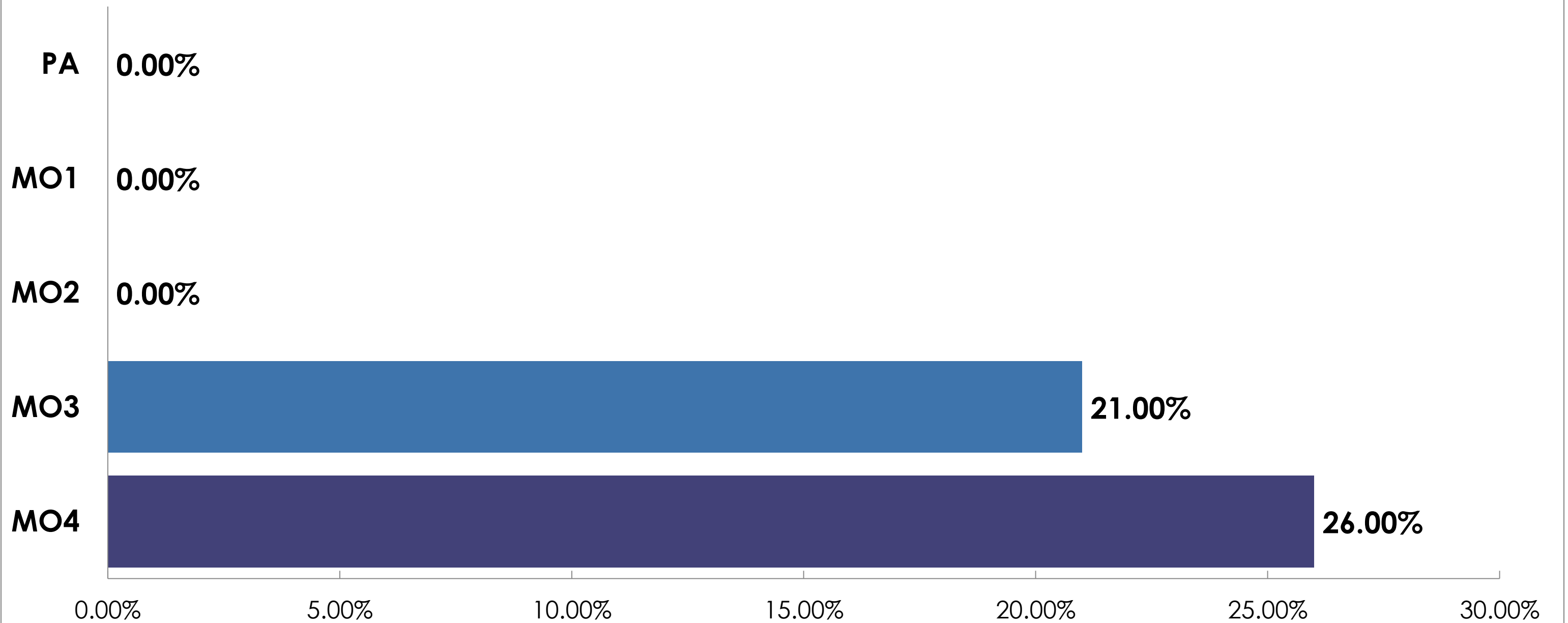






# Share of Households Experiencing >5% increase in rates

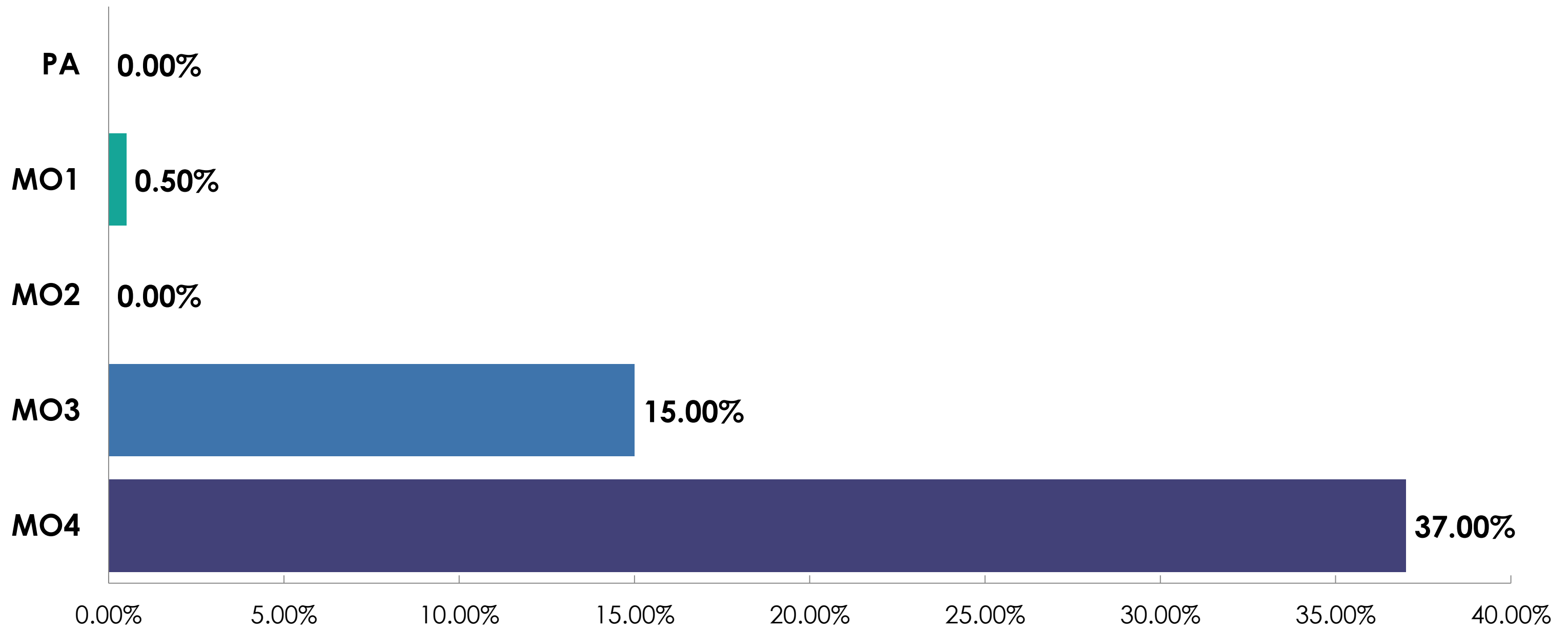
Relative to NAA, Highest across portfolios





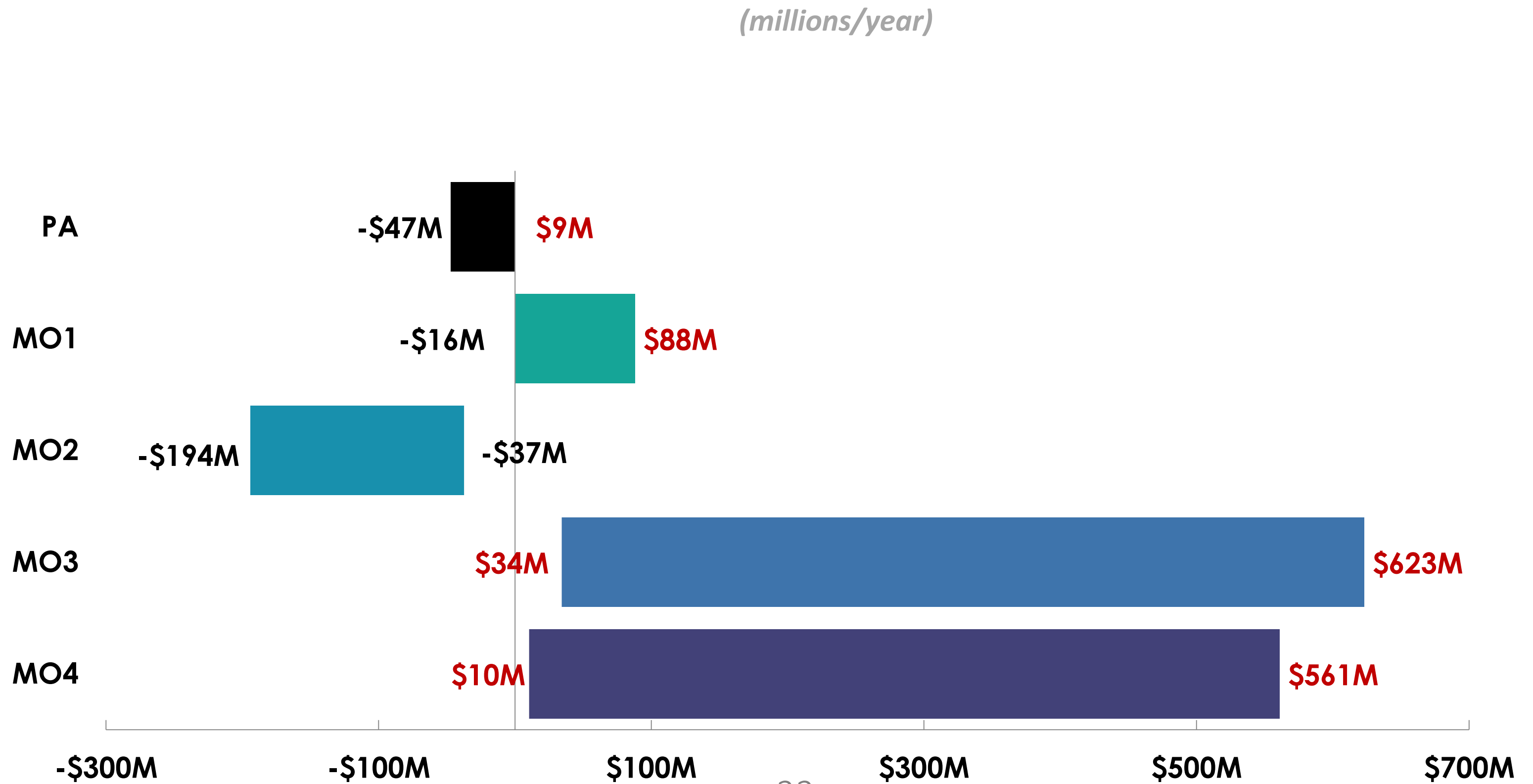
# Share of Businesses Experiencing >5% increase in rates

Relative to NAA, Highest across portfolios





# Regional Cost of Carbon Compliance







# CRSO Analysis of Fish Impacts – Methods and Models Used for Analysis

Species/ESU/DPS	Analysis Methods
<b>Upper Columbia River Spring-Run Chinook Salmon</b>	<b>COMPASS, NWFSC Life Cycle Model (Wenatchee Population), TDG Tool, CEM, Qualitative</b>
<b>Upper Columbia River Steelhead</b>	<b>COMPASS, TDG Tool, CEM, Qualitative</b>
Upper Columbia River Coho Salmon	UC Spring Chinook surrogate, CEM, Qualitative
Columbia River Sockeye Salmon	UC Spring Chinook surrogate, CEM, Qualitative
Upper Columbia Summer/Fall Chinook Salmon	CEM, Qualitative
Middle Columbia Spring-Run Chinook salmon	UC Spring Chinook surrogate, CEM, Qualitative
Middle Columbia Steelhead	UC Spring Chinook surrogate, CEM, Qualitative
<b>Snake River Spring/Summer Chinook Salmon</b>	<b>COMPASS, CSS cohort model, NWFSC Life Cycle Model (Upper Salmon, South Fork Salmon, and Middle Fork Salmon MPGs), CSS Life Cycle Model (Grande Ronde/Imnaha MPG) TDG Tool, CEM, Qualitative</b>
<b>Snake River Steelhead</b>	<b>COMPASS, CSS cohort model, CSS Life Cycle Model (Grand Ronde/Imnaha MPG), TDG Tool, CEM, Qualitative</b>
Snake River Coho Salmon	Snake River Spring Chinook Salmon Surrogate, CEM, Qualitative
Snake River Sockeye Salmon	Snake River Spring Chinook Surrogate, CEM, Qualitative
Snake River Fall Chinook Salmon	CEM, Qualitative
Lower Columbia Spring Chinook Salmon	Snake River Spring/Summer-Run Chinook Salmon Surrogate, CEM, Qualitative
Lower Columbia Steelhead	Snake River Steelhead Surrogate, CEM, Qualitative
Lower Columbia River Coho Salmon	Snake River Spring Run Chinook Salmon Surrogate, CEM, Qualitative
Chum Salmon	Snake River Spring Run Chinook Salmon Surrogate, CEM, Qualitative
Pacific Eulachon	CEM, Qualitative
Green Sturgeon	CEM, Qualitative
Pacific Lamprey	CEM, Qualitative
American Shad	Qualitative



# Columbia River System – Areas of quantitative model coverage



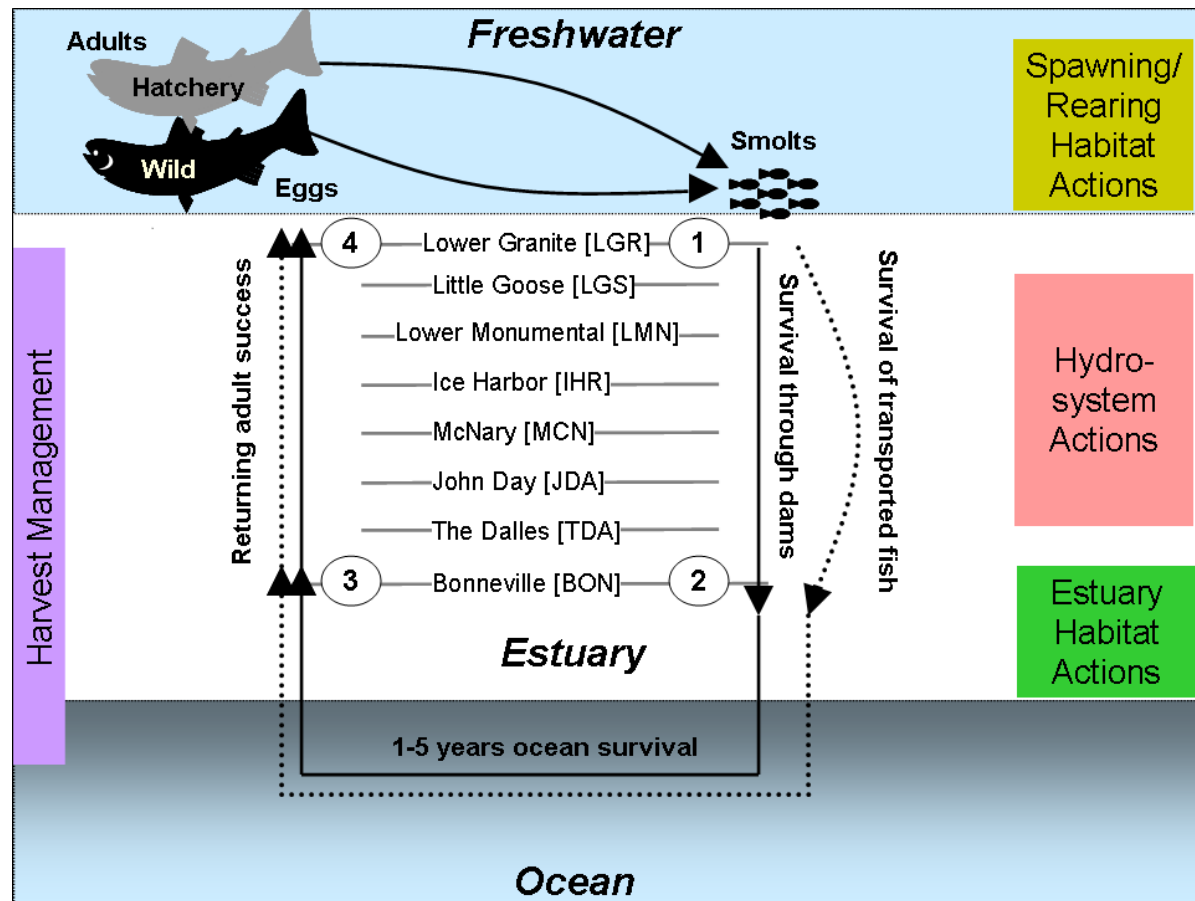
CSS and NOAA use various combinations of hatchery and natural origin fish

Both models use fish tagged specifically for study purpose as well as other studies

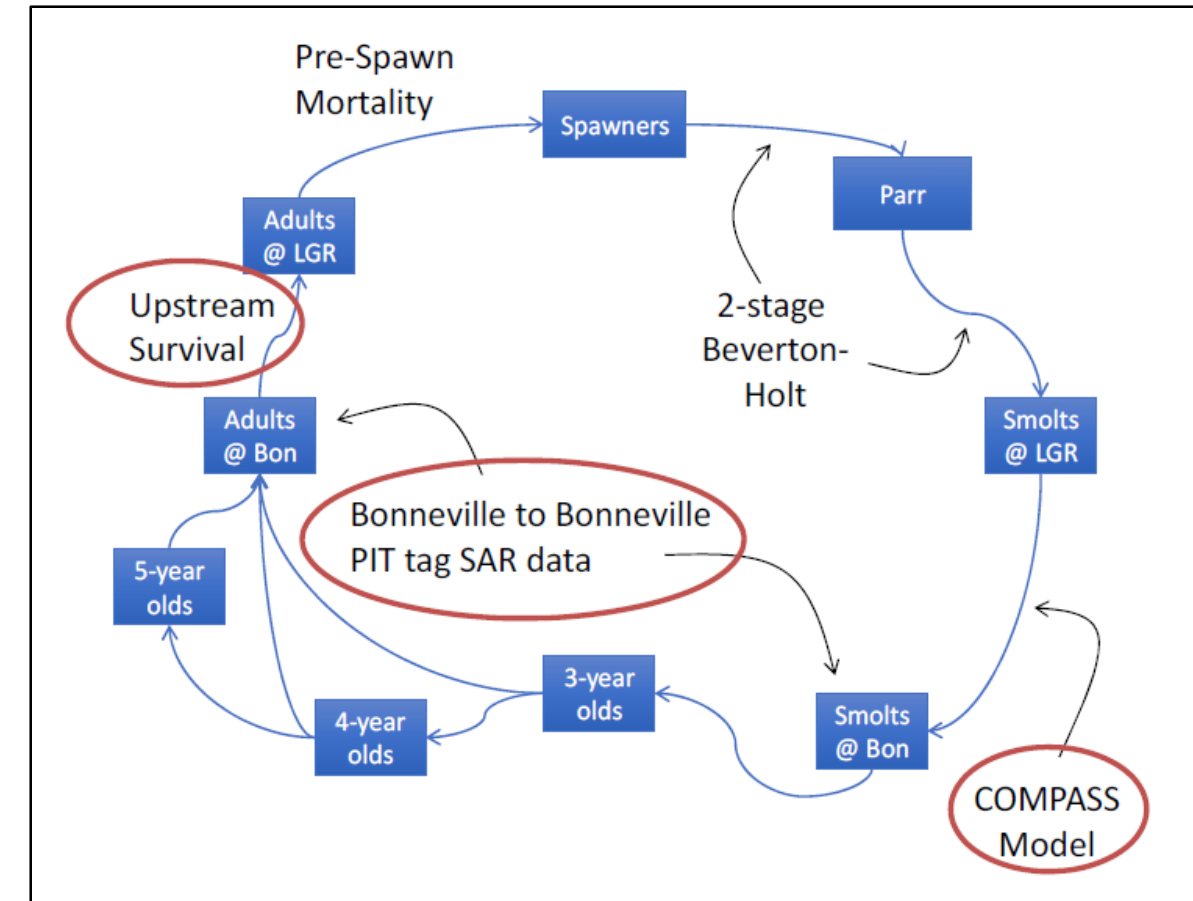




# Life Cycle Model Analysis



**Comparative Survival Study**



**NMFS - Life Cycle Model**

## Primary Metrics Used in CRSO Analysis

- In-River Survival
- Powerhouse Encounter Rates
- Travel Time (fish and water)
- Transportation Rates
- Smolt to Adult Return Rates





# Latent Mortality

- Delayed or “latent” mortality is mortality attributed to the CRS, but not experienced by juvenile salmon and steelhead until after they pass through the freshwater CRS.
- The CSS model attributes the reductions in returning adult salmon and steelhead to decreased ocean survival (delayed mortality) directly associated with passage past the dams (PITPH), but the CSS models also consider numerous other factors including:
  - Ocean conditions
  - Day of Year
  - Water Travel Time
  - Water Temperature
- NMFS’s LCM attributes the primary influence to adult returns to the arrival time of juveniles entering the ocean (e.g., fish that enter the ocean later in their migration run-timing tend to have lower survival), and deteriorating ocean conditions (decadal scale cycles in ocean productivity and warming water in the Northeast Pacific).

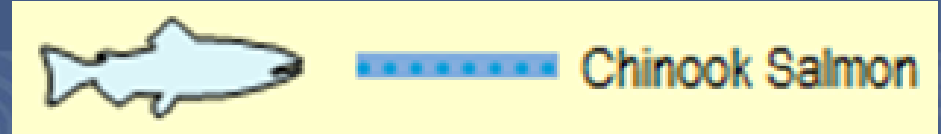


# Columbia River System – Areas of quantitative model coverage





# UCR Spring Chinook Salmon



Anadromous Fish

## Absolute & Relative to NAA Values

	NAA	MO1	MO2	MO3	MO4
In-river Survival	LCM 69.5%	70.0% 0%	68.2% -2%	70.1% +1%	71.0% +2%
PITPH	LCM 3.29	3.08 -6%	3.66 +11%	2.89 -12%	2.53 -23%
SARS	LCM 0.94%	0.95% +1%	0.93% -1%	0.95% +1%	0.96% +2%





# UCR Spring Chinook Salmon



Anadromous Fish

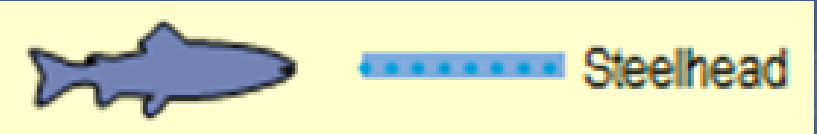
## Absolute & Relative to NAA Values

NAA	PA	MO1	MO2	MO3	MO4
LCM 69.5%	70.4% +1% In-river Survival	70.0% -0%	68.2% -2%	70.1% +1%	71.0% +2%
LCM 3.29	2.96 -8% PITPH	3.08 -6%	3.66 +11%	2.89 -12%	2.53 -23%
LCM 0.94%	0.97% +3% SARS	0.95% +1%	0.93% -1%	0.95% +1%	0.96% +2%



# UCR Steelhead

Anadromous Fish



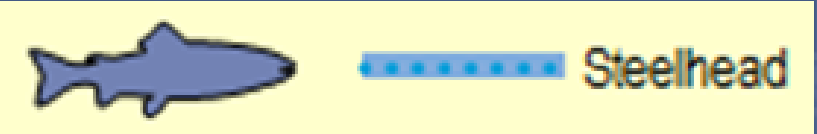
## Absolute & Relative to NAA Values

	NAA	MO1	MO2	MO3	MO4
In-river Survival	LCM 65.8%	65.6% -0%	63.4% -3.5%	65.6% -0%	66.1% +0.4%
PITPH	LCM 2.72	2.59 -5%	2.89 +6%	2.52 -7%	2.31 -15%
SARS	LCM 2.26	N/A	N/A	N/A	N/A



# UCR Steelhead

Anadromous Fish



## Absolute & Relative to NAA Values

NAA	PA	MO1	MO2	MO3	MO4
65.8%	65.7% In-River Survival -0.2%	65.6% -0%	63.4% -3.5%	65.6% -0%	66.1% +0.4%
2.72	2.58 PITPH -5%	2.59 -5%	2.89 +6%	2.52 -7%	2.31 -15%
2.26	N/A SARS	N/A	N/A	N/A	N/A





# Snake River Spring Chinook Salmon

Anadromous Fish

## Absolute & Relative to NAA Values

	NAA	Absolute & Relative to NAA Values			
		MO1	MO2	MO3	MO4
In-river Survival	CSS 57.6% LCM 50.4%	58.3%/+0.7% 51.0%/-0.6%	53.7%/-6.7% 50.1%/-0.6%	68.2%/+18.4% 60%/+19.0%	63.5%/+10.2% 50.7%/+0.7%
PITPH	CSS 2.15 LCM 2.25	1.74/-19.0% 1.88/-16.0%	3.48/+62.0% 3.02/+34.0%	0.56/-74.0% 0.66/-71.0%	0.34/-84.0% 0.49/-78.0%
SARS	CSS 2.0% LCM 0.88%	2.2%/+10.0% 0.88%/0.0%	1.4%/-30.0% 0.9%/+2.3%	4.3%/+115.0% 1.0%/+13.6%	3.5%/+75.0% 0.8%/-12.5%



# Snake River Spring Chinook Salmon

Anadromous Fish

Absolute & Relative to NAA Values

NAA	PA	MO1	MO2	MO3	MO4
CSS 57.6% LCM 50.4%	60.5%/+5% 51%/+1% In-river Survival	58.3%/+0.7% 51.0%/-0.6%	53.7%/-6.7% 50.1%/-0.6%	68.2%/+18.4% 60%/+19.0%	63.5%/+10.2% 50.7%/+0.7%
CSS 2.15 LCM 2.25	.98/-54% 1.2/-48% PITPH	1.74/-19.0% 1.88/-16.0%	3.48/+62.0% 3.02/+34.0%	0.56/-74.0% 0.66/-71.0%	0.34/-84.0% 0.49/-78.0%
CSS 2.0% LCM 0.88%	2.7%/+35% 0.81%/-7.5% SARS	2.2%/+10.0% 0.88%/0.0%	1.4%/-30.0% 0.9%/+2.3%	4.3%/+115.0% 1.0%/+13.6%	3.5%/+75.0% 0.8%/-12.5%



# Snake River Steelhead

Anadromous Fish



## Absolute & Relative to NAA Values

	NAA	MO1	MO2	MO3	MO4
In-river Survival	CSS 57.1% LCM 42.7%	58.8%/+2.9% 42.2%/-1.1%	44.4%/-22.2% 40.2%/-6.0%	83.1%/+45.5% 52.7%/+23.3%	73.7%/+29.1% 43.1%/-1.0%
PITPH	CSS 1.96 LCM 1.73	1.64/-16.3% 1.47/-14.7%	3.26/+66.3% 2.26/+30.8%	0.46/-76.5% 0.42/-75.6%	0.28/-85.7% 0.35/-79.9%
SARS	CSS 1.8% LCM N/A	1.9%/+5.6% N/A	1.3%/-27.8% N/A	5.0%/+177.8% N/A	3.1%/+72.2% N/A





# Snake River Steelhead

Anadromous Fish



## Absolute & Relative to NAA Values

NAA	PA	MO1	MO2	MO3	MO4
CSS 57.1% LCM 42.7%	64.5% 42.8%	58.8%/+2.9% 42.2%/-1.1%	44.4%/-22.2% 40.2%/-6.0%	83.1%/+45.5% 52.7%/+23.3%	73.7%/+29.1% 43.1%/-1.0%
CSS 1.96 LCM 1.73	0.88 0.93	1.64/-16.3% 1.47/-14.7%	3.26/+66.3% 2.26/+30.8%	0.46/-76.5% 0.42/-75.6%	0.28/-85.7% 0.35/-79.9%
CSS 1.8% LCM N/A	2.3% +28% LCM N/A	1.9%/+5.6% N/A	1.3%/-27.8% N/A	5.0%/+177.8% N/A	3.1%/+72.2% N/A

In-river Survival

PITPH

SARS



# Resident Fish

Effects for multi-species for regions A-D



Qualitative Results	PA	MO1	MO2	MO3	MO4
Region A Upper Basin	<div>↑ ↓</div> <div>Mixed Results Minor +/-</div>	<div>↑ ↓</div> <div>Mixed Results Minor +/-</div>	<div>↓</div> <div>Moderate -</div>	<div>↑ ↓</div> <div>Mixed Results Minor +/-</div>	<div>↓</div> <div>Major -</div>
Region B Grand Coulee & Mid-C	<div>↓</div> <div>Minor -</div>	<div>↓</div> <div>Minor -</div>	<div>↓</div> <div>Minor -</div>	<div>↑ ↓</div> <div>Mixed Results Minor or moderate +/-</div>	<div>↓</div> <div>Moderate -</div>
Region C Lower Snake & Salmon	<div>↑ ↓</div> <div>Mixed Results Minor +/-</div>	<div>↓</div> <div>Minor -</div>	<div>↓</div> <div>Minor -</div>	<div>↓ ↑</div> <div>Major - then Major +</div>	<div>↓ ↓</div> <div>Minor / Moderate -</div>
Region D Lower Columbia	<div>↑ ↓</div> <div>Mixed Results Minor +/-</div>	<div>↓</div> <div>Minor -</div>	<div>↓</div> <div>Moderate -</div>	<div>↓</div> <div>Minor -</div>	<div>↓ ↓</div> <div>Minor / Moderate -</div>